Eldon, Missouri

INDEPENDENT AUDITOR'S REPORT

For The Year Ended June 30, 2018

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## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Education of Eldon R-I School District Eldon, Missouri:

We have audited the accompanying modified cash basis financial statements of the governmental activities and each major fund of the Eldon R-I School District (the "District"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of June 30, 2018, and the respective changes in financial position thereof for the year then ended in conformity with the modified cash basis of accounting described in Note 1.

#### Basis of Accounting

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Supplementary Information and Disclaimer of Opinion on Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The management's discussion and analysis, the state compliance information, and the budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The other information, which consists of the budgetary comparison schedules, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### **Other Matters**

Management has omitted the management's discussion and analysis that the modified cash basis of accounting requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 16, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 16, 2018

## **BASIC FINANCIAL STATEMENTS**

The basic financial statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-wide financial statements
- Fund financial statements
  - Governmental Funds

In addition, the notes to the financial statements are included to provide information essential to a user's understanding of the basic financial statements.

## STATEMENT OF NET POSITION - MODIFIED CASH BASIS JUNE 30, 2018

	overnmental Activities
ASSETS	
Cash and Investments Restricted Cash and Investments	\$ 6,741,301 1,028,522
Restricted Cash and Investments with Fiscal Agent	 363,141
TOTAL ASSETS	\$ 8,132,964
NET POSITION	
Restricted for:	
Professional Development Retirement of Long-Term Debt Unrestricted	\$ 12,019 1,379,644
Unresurcieu	 6,741,301
TOTAL NET POSITION	\$ 8,132,964

#### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED JUNE 30, 2018

							Revenue	(Expenditures) es and Changes in
			0	ram Cash Reve	nues		N	let Position
Functions/Programs	Expenditures	harges for Services	-	erating Grants and ontributions		oital Grants Contributions	Courr	Total mental Activities
Functions/Programs	Expenditures	Services		onunous	anu C	onunous	Oovern	inental Activities
Governmental Activities:								
Instructional Services	\$ (10,665,633)	\$ -	\$	3,305,541	\$	298,364	\$	(7,061,728)
Student Services	(795,322)	500,587		-		-		(294,734)
Instructional Staff Support	(525,963)	-		-		-		(525,963)
Building Administration	(973,414)	-		-		-		(973,414)
General Administration and Central Services	(822,465)	-		-		-		(822,465)
Operation of Plant	(2,561,319)	-		-		-		(2,561,319)
Transportation	(921,762)	-		119,962		-		(801,800)
Food Service	(973,271)	256,188		807,431		-		90,347
Community Service	(1,140,931)			-		-		(1,140,931)
Facility Acquisition and Construction	(806)	-		-		-		(806)
Debt Services	(713,163)	-		-		-		(713,163)
Interest	(271,367)	-		-		-		(271,367)
Total Governmental Activities	\$ (20,365,417)	\$ 756,775	\$	4,232,934	\$	298,364		(15,077,343)
General Revenues:								
Property Taxes								7,166,579
Sales Taxes								1,803,881
State Aid								5,418,206
Fines								118,340
Investment Income								136,914
Miscellaneous								573
Proceeds From Sales								156,777
Other Revenue								320,701
Total General Revenues								15,121,971
Increase (Decrease) in Net Position								44,627
Net Position, Beginning of Year								8,088,337
Net Position, End of Year							\$	8,132,964

#### BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2018

		General Fund	-	ecial ue Fund	De	ebt Service Fund	Cap	bital Projects Fund	Go	Total overnmental Funds
ASSETS										
Cash and Investments Restricted Cash and Investments Restricted Cash and Investments	\$	5,644,333 12,019	\$	- -	\$	- 880,398	\$	1,096,967 136,105	\$	6,741,301 1,028,522
with Fiscal Agent		-		-		363,141		-		363,141
TOTAL ASSETS	\$	5,656,352	\$	-	\$	1,243,539	\$	1,233,072	\$	8,132,964
FUND BALANCES										
Fund Balances:										
Restricted for:	¢		¢		¢	1 242 520	\$	126 105	¢	1 270 644
Retirement of Long-Term Debt Professional Development	\$	- 12,019	\$	-	\$	1,243,539	Э	136,105	\$	1,379,644 12,019
Committed to:		12,017								12,017
Construction		-		-		-		210,000		210,000
Assigned to:										
Other Capital Expenditures		-		-		-		886,967		886,967
Unassigned		5,644,333		-		-		-		5,644,333
TOTAL FUND BALANCES	\$	5,656,352	\$	-	\$	1,243,539	\$	1,233,072	\$	8,132,964

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	General Fund	Special Revenue Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
Revenues					
Local	\$ 6,520,972	\$ 1,803,881	\$ 943,330	\$ 1,917	\$ 9,270,099
County	499,541	118,340	81,231	-	699,112
State	1,300,291	5,418,206	-	298,364	7,016,861
Federal	2,932,643	-	-	-	2,932,643
Investment Income	109,452	986	15,386	11,090	136,914
Other Revenues		191,639	-		191,639
Total Revenues	11,362,899	7,533,051	1,039,947	311,371	20,247,268
Expenditures					
Instructional Services	2,586,846	7,910,075	-	168,712	10,665,633
Support Services	434,640	360,682	-	-	795,322
Instructional Staff Support	254,963	271,000	-	-	525,963
Building Administration	352,635	619,365	-	1,414	973,414
General Administration and Central Services	595,490	189,641	-	37,334	822,465
Operation of Plant	1,789,647	10	-	771,662	2,561,319
Transportation	766,460	-	-	155,302	921,762
Food Service	969,371	-	-	3,900	973,271
Community Service	604,006	528,750	-	8,175	1,140,931
Facility Acquisition and Construction	-	-	-	806	806
Debt Services	-		852,518	132,012	984,530
Total Expenditures	8,354,059	9,879,524	852,518	1,279,316	20,365,417
Excess (Deficiency) of Revenues Over					
(Under) Expenditures	3,008,840	(2,346,473)	187,429	(967,945)	(118,149)
Other Financing Sources (Uses)					
Proceeds from Sales	146,677	-	-	16,100	162,777
Transfers (To) From Fund	(3,143,994)	2,346,473	-	797,521	-
Total Other Financing Sources (Uses)	(2,997,317)	2,346,473	-	813,621	162,777
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures					
and Other Financing (Uses)	11,523	-	187,429	(154,324)	44,627
Fund Balance, Beginning of Year	5,644,830	-	1,056,111	1,387,397	8,088,337
Fund Balance, End of Year	\$ 5,656,352	\$ -	\$ 1,243,539	\$ 1,233,072	\$ 8,132,964

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The Eldon R-I School District (the "District") is a political subdivision of the State of Missouri and is governed by an elected seven member Board of Education.

As discussed further in Note 1, these financial statements are presented in accordance with the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### Financial Reporting Entity

The District's financial reporting entity is comprised of the following:

**Basis of Presentation** 

#### **Government-Wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole within the limitations of the modified cash basis of accounting. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The District currently does not have business-type activities.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Basis of Presentation (Continued)

#### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, net position or fund balance, revenues, and expenditures. The District's funds are organized into one major category: governmental. The District presently has no fiduciary funds or proprietary funds. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- Total assets, revenues, or expenditures of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- Total assets, revenues, or expenditures of the individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

The funds of the financial reporting entity are described below:

The Missouri Department of Elementary and Secondary Education has directed the following governmental funds to be treated as major:

#### Governmental Funds

<u>General Fund</u> - The General Fund is the primary operating fund of the District and is always classified as a major fund. It is used to account for all financial resources not accounted for and reported in another fund, including student activities, food service, and textbook funds which are not designated in a separate fund.

<u>Special Revenue Fund</u> - Special Revenue Funds are used to account for the proceeds of the specific revenue source that are either legally restricted or committed to expenditures for specified purposes other than debt service or capital projects. The reporting entity includes the following special revenue fund:

<u>Teachers Fund</u> - Accounts for expenditures for certified employees involved in administration and instruction. It includes revenues restricted by the State of Missouri for the payment of teacher salaries and the local tax levy.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

Basis of Presentation (Continued)

Fund Financial Statements (Continued)

Governmental Funds (Continued)

<u>Debt Service Fund</u> - Accounts for the accumulation of resources for, and the payment of, principal, interest, and fiscal charges on general long-term debt.

<u>Capital Projects Fund</u> – Capital projects fund is used to account for and report financial resources restricted, committed, or assigned for capital outlays; including the acquisition or construction of specific capital facilities or other capital items. It also accounts for the proceeds of long-term debt, taxes, and other revenues designated for construction of major capital assets and all other capital outlay.

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe what transactions or events are recorded within the various financial statements. Basis of accounting refers to when and how transactions or events are recorded, regardless of the measurement focus applied.

#### Measurement Focus

In the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as defined below:

In the fund financial statements, the current financial resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

All governmental funds utilize a current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Measurement Focus and Basis of Accounting (Continued)

#### Basis of Accounting

The financial statements are presented in accordance with the modified cash basis of accounting, which is a basis of accounting other than GAAP as established by the GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances may include investments, interfund receivables and payables, capital assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

The modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets that do not arise from a cash transaction or event are not reported, and the measurement of reported assets does not involve adjustment to fair value.

If the District utilized accounting principles generally accepted in the United States of America, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

#### **Financial Position**

#### Cash and Cash Equivalents

For the purpose of financial reporting, cash and cash equivalents includes all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less from date of purchase.

#### Investments

Investments are carried at cost which approximates market.

#### Capital Assets

As a result of the use of the modified cash basis of accounting, capital assets are recorded as expenditures at the time of purchase, and, therefore, no balances for assets or accumulated depreciation are reported in the balance sheet.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Financial Position (Continued)

#### Restricted Assets

Restricted assets include assets that are legally restricted as to their use. The primary restricted assets are accounts restricted for debt service and professional development.

#### Long-Term Debt

Long-term debts arising from cash transactions for governmental funds are not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest are reported as expenditures. The District's long-term debt consists primarily of bonds payable and certificates of participation.

#### Net Position/Fund Balance Classifications

#### Government-Wide Financial Statements:

Net position is classified and displayed in two components:

*Restricted* – Consists of restricted assets with restriction constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or law through constitutional provisions or enabling legislation.

*Unrestricted* – Net amount of assets that are not included in the determination of the restricted component of net position.

It is the District's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

#### Fund Financial Statements:

Governmental fund equity is classified as fund balance.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Financial Position (Continued)

#### Net Position/Fund Balance Classifications (Continued)

#### Fund Financial Statements: (Continued)

The difference among assets of governmental funds is reported as fund balance and classified as nonspendable, restricted, committed, assigned, and unassigned based on the respective level of constraint. These constraints are defined as follows:

- Nonspendable: Amounts that cannot be spent because they either are not in spendable form or are legally or contractually required to be maintained intact.
- Restricted: Amounts constrained regarding use from restrictions externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or by restrictions imposed by law through constitutional provisions or enabling legislation.
- Committed: Amounts constrained regarding use for specific purposes pursuant to requirements imposed by formal action of the District's highest level of decision-making authority (i.e. the Board of Education).
- Assigned: Amounts constrained by the District's intent to be used for specific purposes but that are neither restricted nor committed. Intent can be expressed by the District's Board of Education or by an official body to which the Board of Education delegates authority.
- Unassigned: The residual classification of the General Fund for spendable amounts that have not been restricted, committed, or assigned to specific purposes.

The Board of Education establishes (and modifies or rescinds) fund balance commitments by passage of a motion or a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board of Education through adoption or amendment of the budget as intended for specific purposes (such as the purchase of capital assets, construction, debt services, or for other purposes).

In the General Fund, the District strives to maintain an undesignated fund balance not less than 10% of the actual expenditures for the prior fiscal year.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Financial Position (Continued)

#### Net Position/Fund Balance Classifications (Continued)

Fund Financial Statements: (Continued)

#### Order of Spending

It is the District's policy to first use restricted fund balances prior to the use of unrestricted fund balances when an expenditure is incurred for purposes for which both restricted and unrestricted balances are available. It is also District policy to use committed fund balances before assigned fund balances and assigned fund balances before unassigned amounts when an expenditure is incurred for purposes for which amounts in those classifications are available to be used.

#### Revenues, Expenditures, and Expenses

#### Program Revenues

In the Statement of Activities, revenues that are derived directly from each activity or from parties outside the District are reported as program revenues. The District has or may have the following program revenues:

Program Revenues	Examples
Charges for Services	Tuition, adult/continuing education, transportation fees, sales, rentals, community services, food service – non program, admissions, student organization membership dues and fees
Operating Grants and Contributions	Gifts, professional development committee portion of basic formula funds, state transportation funds, various state and federal grants
Capital Grants and Contributions	Gifts, various state and federal grants

All other governmental revenues are reported as general. All taxes are classified as general revenues even if restricted for a specific purpose.

#### Expenditures

In the government-wide financial statements, expenditures are reported on the modified cash basis of accounting and are classified by function for governmental activities.

In the fund financial statements, expenditures are classified as follows: District.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Internal and Interfund Balances and Activities

Fund Financial Statements:

Interfund activity resulting from cash transactions or events, if any, within the governmental fund categories is reported as follows in the find financial statements:

- Interfund loans Amounts provided with requirement for repayment are reported as interfund receivables and payables.
- Interfund reimbursements Repayments from funds responsible for certain expenditures to the funds that initially paid for them are not reported as reimbursements but as adjustments to expenditures in the respective funds.
- Interfund transfers Flow of assets from one fund to another when payment is not expected are reported as transfers in and out.
- Interfund services Sales or purchases of goods and services between funds are reported as revenues and expenditures.

Government-Wide Financial Statements:

Interfund activity and balances resulting from cash transactions or events, if any, are eliminated or reclassified in the government-wide financial statements as follows:

- Internal balances Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the governmental columns of the Statement of Net Position.
- Internal activities Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities except for the net amount of transfers between governmental activities, which are reported as Transfers Internal Activities. The effects of interfund services between funds are not eliminated in the Statement of Activities.

#### Use of Estimates

The preparation of financial statements in accordance with the modified cash basis of accounting used by the District requires management to make estimates and assumptions that affect certain amounts and disclosures; accordingly, actual results could differ from those estimates.

#### NOTE 2 - CASH AND INVESTMENTS:

#### **Deposits**

The District maintains a cash and temporary cash investment pool that is available for use by all funds except the Debt Service Fund (State law requires that all deposits of the Debt Service Fund be kept separate and apart from all other funds of the District). Each fund type's portion of this pool is displayed on the Balance Sheet - Modified Cash Basis - Governmental Funds as "Cash and Investments" under each fund's caption.

*Custodial Credit Risk* - Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. As of the year ended, the carrying amount of the District's deposits was \$1,782,108, and the bank balance was \$565,218. Of the bank balance, \$250,000 was covered by the Federal Depository Insurance Corporation (FDIC) and \$315,218, was covered by collateral held at the District's safekeeping bank agent, in the District's name.

*Investment Interest Rate Risk* - the District has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Investment Credit Risk* - the District places no limit on the amount it may invest in any one issuer. As of the year ended, the District had no concentration of credit risk.

*Investment Credit Risk* – The District may purchase any investments allowed by the State Treasurer. These include (1) obligations of the United States government or any agency or instrumentality thereof maturing and becoming payable not more than three years from the date of purchase, or (2) repurchase agreements maturing and becoming payable within ninety days secured by U.S. Treasury obligations or obligations of U.S. government agencies or instrumentalities of any maturity, as provided by law.

The District invests in Missouri Securities Investment Program (MOSIP) (the "Fund"). All funds in the MOSIP are invested in accordance with section 165.051 of the Missouri Revised Statutes. Each district owns a pro-rata share of each investment or deposit which is held in the name of the Fund. The investment contracts are rated in either of the two highest rating categories. Balances in the portfolio are not insured or guaranteed by FDIC.

#### NOTE 2 - CASH AND INVESTMENTS: (Continued)

Deposits (Continued)

	Carrying	Market
	Amount	Value
MOSIP Money Funds	\$ 6,597,248	\$ 6,597,248
MO. School District		
Direct Deposit Program – Bond Escrow	1,115,881	1,115,881
Total	\$ 7,713,129	\$ 7,713,129

#### NOTE 3 – LONG-TERM DEBT:

Governmental Activities:

#### **General Obligation Bonds**

The following is a summary of bond transactions as of the year ended:

Bonds payable, beginning	\$	12,687,354
Bonds issued		-
Bonds retired	_	(585,000)
Bonds payable, ending	\$	12,102,354

Repayment of the bond issues is made through the Missouri School District Direct Deposit Program which is a mechanism for public school bond repayments. It authorizes the direct deposit of a portion of the District's state aid payment by the State of Missouri to a trustee bank that accumulates these payments and then makes the principal and interest payments to the paying agent on the bonds.

## NOTE 3 – LONG-TERM DEBT: (Continued)

## Summary of Bonds Outstanding

\$7,140,000 General Obligation Refunding Bonds, Series 2016 due in varying installments through March 1, 2028; interest at .65% to 1.9%. The District will realize a net present value benefit of approximately \$197,723, from the refunding. 2016 Series Total	\$	6,605,000
\$4,922,646 General Obligation Bonds, Series 2014A due in varying installments through March 1, 2034; interest at .4% to 3.75%. 2014A Series Total		4,820,000
<ul> <li>\$677,354 General Obligation Bonds, Series</li> <li>2014B due in a single payment</li> <li>March 1, 2029; interest at .4%0% to 3.75%</li> <li>2014B Series Total</li> </ul>		677,354
Total Bonds Payable	<u>\$</u>	12,102,354

#### <u>NOTE 3 – LONG-TERM DEBT</u>: (Continued)

The annual requirements for bonds payable outstanding as of the year ended were as follows:

Year Ended	Principal	Interest	Total
2019	\$650,000	\$261,968	\$911,968
2020	570,000	256,368	826,368
2021	595,000	250,668	845,668
2022	715,000	244,123	959,123
2023	740,000	234,235	974,235
2024	770,000	223,195	993,195
2025	795,000	210,645	1,005,645
2026	850,000	196,925	1,046,925
2027	880,000	180,850	1,060,850
2028	940,000	163,510	1,103,510
2029	1,277,354	143,700	1,421,054
2030	600,000	124,500	724,500
2031	620,000	102,000	722,000
2032	625,000	78,750	703,750
2033	675,000	55,313	730,313
2034	800,000	30,000	830,000
	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	
Total	\$12,102,354	\$2,756,750	\$14,859,104

As of the year ended, the District paid bond interest expense of \$265,945.

#### Certificates of Participation

The following is a summary of certificate transactions as of the year ended:

Certificates payable, beginning	\$255,000
Certifications issued	-0-
Certificates retired	(125,000)
Certificates payable, ending	<u>\$130,000</u>

### <u>NOTE 3 – LONG-TERM DEBT</u>: (Continued)

Certificates of Participation as of the year ended consisted of:

\$860,000 certificates due in varying installments through March 1, 2019; interest at 0.8% to 2.25%

2012 Series Total	<u>\$ 130,000</u>
Total Certificates Payable	<u>\$ 130,000</u>

Debt Service requirements as of the year ended were as follows:

Year Ended	Principal	Interest	<u>Total</u>
2019	\$130,000	\$2,925	\$132,925
Total	\$130,000	\$2,925	\$132,925

The District incurred certificate of participation interest expense of \$5,422, as of the year ended.

#### NOTE 4 - INTERFUND TRANSFERS:

Interfund transfers as of the year ended consisted of the following:

Transfers from the General fund:

<i>Special Revenue Fund</i> To zero out Teacher's Fund Total transfers to Special Revenue Fund	<u>\$2,346,473</u>
Capital Projects Fund \$162,326 or 7%xSATxWADA Total transfers to Capital Projects Fund	<u>\$ 797,521</u>
Total Transfers from the General Fund	<u>\$3,143,994</u>

### <u>NOTE 4 – INTERFUND TRANSFERS</u>: (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them, (2) move revenues restricted to debt service from the funds collecting the revenues to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTE 5 – RETIREMENT PLAN:

The District reports on the modified cash basis of accounting. Therefore, the District's unfunded portion of the net pension liability is not reflected in the financial statements.

#### Public School Retirement System of Missouri (PSRS)

*Plan Description.* Public School Retirement System of Missouri (PSRS) is a mandatory costsharing multiple-employer retirement system for all full-time certificated employees and certain part-time certificated employees of all public school districts in Missouri (except the school districts of St. Louis and Kansas City) and all public community colleges. PSRS also includes certificated employees of PSRS, Missouri State Teachers' Association, Missouri State High School Activities Association, and certain employees of the state of Missouri who elected to remain covered by PSRS under legislation enacted in 1986, 1987, and 1989. The majority of PSRS members are exempt from Social Security contributions. In some instances, positions may be determined not to be exempt from Social Security contributions. Any PSRS member who is required to contribute to Social Security comes under the requirements of Section 169.070 (9) RSMo, known as the "2/3's statute." PSRS members required to contribute to Social Security are required to contribute two-thirds of the approved PSRS contribution rate and their employer is required to match the contribution. The member's benefits are further calculated at two-thirds the normal benefit amount. A Comprehensive Annual Financial Report ("CAFR") can be obtained at https://www.psrs-peers.org.

*Benefits Provided.* PSRS is a defined benefit plan providing retirement, disability, and death/survivor benefits. Members are vested for service retirement benefits after accruing five years of service. A Summary Plan Description detailing the provisions of the plan can be found on PSRS' website at <u>https://www.psrs-peers.org</u>.

*Contributions.* PSRS members are required to contribute a percentage of their annual covered salary and the District is required to contribute a matching amount. The contribution requirements of members and the District are established and may be amended by the PSRS Board of Trustees. The District's contributions to PSRS for the year ended were equal to the required contributions. The annual statutory increase in the total contribution rate may not exceed 1% of pay. The contributions for the last three fiscal years were as follows:

#### NOTE 5 - RETIREMENT PLAN: (Continued)

#### Public School Retirement System of Missouri (PSRS) (Continued)

	Amount of Employer	Percentage of
Year Ended	Contribution	Contributions
2018	\$ 1,158,034	14.5%
2017	1,138,089	14.5%
2016	1,125,769	14.5%

#### Public Education Employee Retirement System (PEERS)

*Plan Description.* The District also contributes to the Public Education Employee Retirement System (PEERS), a mandatory cost sharing multiple-employer retirement system for all public school district employees in Missouri (except the school districts of St. Louis and Kansas City), employees of the Missouri Association of School Administrators, and community college employees (except the Community College of St. Louis). Employees of covered districts who work 20 or more hours per week on a regular basis and who do not contribute to PSRS must contribute to PEERS. Certain part-time certified employees may be covered by this plan. Positions covered by PEERS are also covered by social security.

*Benefits Provided.* PEERS is a defined benefit plan providing service retirement and disability benefits to its members. Members are vested for service retirement benefits after accruing five years of service. Benefit provisions are set forth in Chapter 169.600 - .715, of the Missouri Revised Statutes. The Statutes assign responsibility for the administration of the system to the Board of Trustees of the PSRS of Missouri. PEERS issues a publicly available financial report that includes financial statements and required supplementary information. A Summary Plan Description detailing the provisions of the plan can be found on PSRS' website at https://www.psrs-peers.org.

*Contributions.* PEERS members are required to contribute a percentage of their annual covered salary and the District is required to contribute a matching amount. The contribution requirements of members and the District are established and may be amended by the PSRS Board of Trustees. The District's contributions to PEERS for the year ended were equal to the required contributions. The annual statutory increase in the total contribution rate may not exceed 0.5% of pay. The contributions for the last three fiscal years were as follows:

	Amount of Employer	Percentage of
Year Ended	Contribution	Contributions
2018	\$ 231,088	6.86%
2017	234,931	6.86%
2016	216,607	6.86%

#### NOTE 6 - RISK MANAGEMENT:

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; business interruptions; errors and omissions; natural disasters; employee injuries and illnesses; and employee health and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than employee health benefits. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

#### NOTE 7 - CONTINGENCIES:

<u>Grant Audit</u> - The District receives Federal grants and State funding for specific purposes that are subject to review and audit. These reviews and audits could lead to requests for reimbursement or to withholding of future funding for expenditures disallowed under or other noncompliance with the terms of the grants and funding. The District is not aware of any noncompliance with Federal or State provisions that might require the District to provide reimbursement.

<u>Litigation</u> - Various claims and lawsuits are possible against the District. In the opinion of District management, the potential loss on all claims and lawsuits will not be significant to the District's financial statements.

#### NOTE 8 - TEACHERS' SALARIES:

Payroll checks written and dated in June, for July and August 2018 payroll from 2017-18 contracts, are included in the financial statements as expenditures paid in the month of June. This practice has been consistently followed in previous years.

#### NOTE 9 - TAXES:

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and payable by December 31. The county collects the property taxes and remits them to the District on a monthly basis. All unpaid taxes become delinquent January 1, of the following year.

The District also receives sales tax collected by the State of Missouri and remitted based on eligible pupil counts. The District is required to reduce its property tax levy by one-half the amount of sales tax estimated to be received in the subsequent calendar year. The District elected a full waiver of the rollback as of the year ended.

The assessed valuation of the tangible property for calendar year 2017, for the purposes of local taxation, was as follows:

Total <u>\$185,606,010</u>

#### NOTE 9 - TAXES: (Continued)

The tax levy per \$100 of the assessed valuation of tangible taxable property for the calendar year 2017, for purposes of local taxation was:

	<u>Unadjusted</u>	Adjusted
General Fund	\$ 3.0500	\$ 3.0500
Debt Service Fund	.5100	.5100
TOTAL	<u>\$ 3.5600</u>	<u>\$ 3.5600</u>

The revenues of current and delinquent property taxes during the fiscal year ended aggregated approximately 100% of the current assessment computed on the basis of the levy shown above.

#### NOTE 10 – OTHER POST-EMPLOYMENT BENEFITS:

The District provides health insurance benefits to its retirees on a reimbursable basis. The cost of the insurance premium is charged to the retirees at the same cost as active employees. This situation causes an implicit premium subsidy for the difference the retirees would have to pay for similar insurance coverage and the actual amount of their premiums. This implicit premium subsidy represents an unfunded obligation to the District. This obligation has not been valued or reported because the District reports its financial activity using the modified cash basis of accounting.

#### NOTE 11 - CONSTRUCTION COMMITMENTS:

The District has a remaining balance on a new middle school roof in the amount of \$210,000 as of the year ended.

## NOTE 12 – TAX ABATEMENTS:

The Eldon School District is subject to one project through which tax abatements are provided:

*Industrial Development Project.* This project authorizes cities, counties towns and villages to issue industrial development revenue bonds to finance the purchase, construction, extension and improvement of warehouses, distribution facilities, research and development facilities, office industries, agriculture processing industries, service facilities that provide interstate commerce, industrial plants and other commercial facilities.

### NOTE 12 - TAX ABATEMENTS: (Continued)

The Board of Alderman of Eldon, Missouri (the "City") issued taxable development revenue bonds in aggregate principle amounts not to exceed \$7,500,000 (the "2014 Bonds") to finance the costs of an industrial development project for Johnson Controls, Inc. The 2014 Bonds is authorized by the provisions of Sections 100.010 to 100.200 of the Revised Statutes of Missouri, as amended, and Article VI, Section 27(b) of the Missouri Constitution, as amended.

Eldon Assisted Living Chapter 353 Development Plan: This plan provides for real property tax abatement for the Redevelopment Project pursuant to Section 353.110, RSMo. The Eldon Assisted Living Redevelopment Corporation (the Corporation), in an effort to remediate the blighting conditions currently burdening the Redevelopment Area, promote redevelopment of an aging vacant industrial building, maximize the use of and update existing public infrastructure, including create new construction and health care employment, the Development Plan proposes rehabilitation of a vacant industrial building to establish a 48-bed assisted living facility with 12 units of memory care and appurtenant private and public infrastructure improvements, including parking lots, street improvements, water system and sanitary sewer facilities (the "Redevelopment Project").

The Board of Alderman of Eldon, Missouri (the "City") enacted into law Ordinance No. 2017-46 approving the Eldon Assisted Living Chapter 353 Redevelopment Area Plan. Property tax abatement is equal to 100% for the first ten (10) years and 50% for the next fifteen (15) years. After a period totaling twenty-five (25) years, the real property will be subject to payment of all ad valorem taxes.

For the ended June 30, 2018, the Eldon School District abated taxes as follows:

Tax Abatement Project	Amount Abated During the Year (in thousands)
Industrial Development Project	\$ 25,983
Eldon Assisted Living Chapter 353 Development Plan	\$ 19,204

## NOTE 13 - EVALUATION OF SUBSEQUENT EVENTS:

The District has evaluated subsequent events through November 16, 2018, the date which the financial statements were available to be issued.

## **OTHER INFORMATION**

#### BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

	Original Budget	Final Budget	Actual	Variance
Revenues				
Local	\$ 6,299,980	\$ 6,441,850	\$ 6,520,972	\$ 79,122
County	503,290	497,108	499,541	2,433
State	1,162,204	1,304,032	1,300,291	(3,741)
Federal	3,080,184	2,913,505	2,932,643	19,138
Investment Income	69,261	104,936	109,452	4,516
Other Revenues	780	-	-	-
Total Revenues	11,115,700	11,261,431	11,362,899	101,468
Expenditures				
Instruction	3,031,214	3,026,848	2,586,846	440,002
Student Services	473,223	444,939	434,640	10,299
Instructional Staff Support	320,999	321,316	254,963	66,353
Building Administration	618,467	626,500	352,635	273,865
General Administration and Central Services	365,724	367,578	595,490	(227,912)
Operation of Plant	1,893,062	1,914,665	1,789,647	125,018
Transportation	747,619	775,772	766,460	9,312
Food Service	1,033,162	1,026,313	969,371	56,942
Community Service	433,061	460,343	604,006	(143,663)
Total Expenditures	8,916,533	8,964,276	8,354,059	610,217
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	2,199,167	2,297,155	3,008,840	711,685
Other Financing Sources (Uses)				
Proceeds from Sales	-	146,677	146,677	-
Transfers (To) From Fund	(3,143,994)	(3,143,994)	(3,143,994)	
Total Other Financing Sources (Uses)	(3,143,994)	(2,997,317)	(2,997,317)	-
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other				
Financing (Uses)	(944,827)	(700,162)	11,523	711,685
Fund Balance, Beginning of Year	5,644,830	5,644,830	5,644,830	
Fund Balance, End of Year	\$ 4,700,003	\$ 4,944,668	\$ 5,656,352	\$ 711,685

#### BUDGETARY COMPARISION SCHEDULE - MODIFIED CASH BASIS SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2018

				(Continued)
	Original Budget	Final Budget	Actual	Variance
Revenues				
Local	\$ 1,826,218	\$ 1,804,166	\$ 1,803,881	\$ (285)
County	130,735	118,345	118,339	(6)
State	5,274,217	5,418,202	5,418,206	-
Investment Income	5	-	986	986
Other Revenues	234,670	186,997	191,639	4,642
Total Revenues	7,465,845	7,527,710	7,533,051	5,336
Expenditures				
Instruction	8,059,488	8,168,682	7,910,075	258,607
Student Services	359,823	359,823	360,682	(859)
Instructional Staff Support	274,139	271,851	271,000	851
Building Administration	619,927	619,927	619,365	562
General Administration and Central Services	188,313	197,981	189,641	8,340
Operation of Plant	64	64	10	54
Community Service	611,570	611,570	528,750	82,820
Total Expenditures	10,113,323	10,229,898	9,879,524	350,374
Excess (Deficiency) of Revenues Over				
(Under) Expenditures	(2,647,478)	(2,702,188)	(2,346,473)	355,710
Other Financing Sources (Uses)				
Transfers (To) From Fund	2,647,478	2,702,188	2,346,473	(355,714)
Total Other Financial Sources (Uses)	2,647,478	2,702,188	2,346,473	(355,714)
Excess (Deficiency) of Revenues and Other				
Financing Sources Over (Under)				
Expenditures and Other Financing (Uses)	-	-	-	-
Fund Balance, Beginning of Year				
Fund Balance, End of Year	\$ -	\$ -	\$	\$ -

## ELDON R-I SCHOOL DISTRICT NOTES TO BUDGETARY COMPARISON SCHEDULES FOR THE YEAR ENDED JUNE 30, 2018

#### Budget Law

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Chapter 67, RSMo, the District adopts a budget for each fund of the political subdivision.
- 2. Prior to July, the Assistant Superintendent, who serves as the budget officer, submits to the Board of Education a proposed budget for the fiscal year beginning on the following July 1. The proposed budget includes estimated revenues and proposed expenditures for all District funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year.
- 3. A public hearing is conducted to obtain taxpayer comments. Prior to its approval by the Board of Education, the budget document is available for public inspection.
- 4. Prior to July 1, the budget is legally enacted by a vote of the Board of Education.
- 5. Subsequent to its formal approval of the budget, the Board of Education has the authority to make necessary adjustments to the budget by formal vote of the Board of Education. Adjustments made during the year are reflected in the budget information included in the financial statements.
- 6. Budgeted amounts are as originally adopted or as amended by the Board of Education.
- 7. Budgets for district funds are prepared and adopted on the modified cash basis (budget basis), recognizing revenues when collected and expenditures when paid. Budgets lapse at year end.

# SUPPLEMENTARY INFORMATION

## FEDERAL COMPLIANCE SECTION

#### Eldon R-I School District Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster	Federal CFDA	Pass-through Entity	Federal
Title	Number	Identifying Number	Expenditures(\$)
Child Nutrition Cluster			
United States Department of Agriculture Pass-Through			
Programs			
Passed-through MO DESE			
National School Lunch Program	10.555	066-102	\$ 563,236
Snack Payment	10.555	066-102	40,410
School Breakfast Program	10.553	066-102	235,105
Noncash	10.555	066-102	96,696
Total Passed-through MO DESE			935,447
Passed-through MO Health and Senior Services			
Summer Food Service Program for Children	10.559	ERS0461908S	35,986
Total Child Nutrition Cluster			971,433
Other Programs			
Corporation for National and Community Service Pass-			
Through Programs			
Passed-through MO DED			
AmeriCorps	94.006	066-102	533,155
Total Corporation for National and Community Service			533,155
Department of Education Pass-Through Programs			
Passed-through MO DESE			
IDEA Cluster			
IDEA Special Education Grants to States	84.027	066-102	358,173
ECSE - Federal (611)	84.027	066-102	24,769
ECSE - Federal (619)	84.173	066-102	7,092
Total IDEA Cluster			390,034
Perkins - Career and Technical Education Basic Grants to			
States	84.048	066-102	111,692
Title I Grants to Local Educational Agencies	84.010	066-102	612,462
Title II.A Improving Teacher Quality State Grants	84.367	066-102	84,706
Title IV.A Student Support and Academic Enrichment	84.242	066-102	7,771
Title V.B Rural Education	84.358	066-102	23,993
Twenty-First Century Community Learning Centers	84.287	066-102	400,000
Total Passed-through MO DESE			1,240,624
Total Department of Education			1,630,658
United States Department of Agriculture Pass-Through			1,000,000
Programs			
Passed-through MO Dept. Health and Senior Services			
Child and Adult Care Food Program	10.558	ERS46121908	69,475
Total Other Programs	10.550	LIN5T0121700	2,233,288
Total Expenditures of Federal Awards			\$ 3,204,721
			÷ 5,201,721

#### BASIS OF PRESENTATION:

The Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the District under programs of the federal government as of the year ended. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or change in financial position of the District.

(Continued)

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimubursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The District has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### FOOD DISTRIBUTION:

Non-monetary assistance is reported in the Schedule at the fair market value of the commodities received and disbursed. As of the year ended, the District had food commodities of \$21,861, in inventory.



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education of Eldon R-I School District Eldon, Missouri:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Eldon R-I School District (the "District"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 16, 2018.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings that we consider to be significant deficiencies. They are identified as items 2018-001 and 2018-002.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The District's Response to Findings

The District's responses to the findings identified in our audit is described in the accompanying schedule of findings. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

### Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 16, 2018



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#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY *THE* <u>UNIFORM GUIDANCE</u>

To the Board of Education of Eldon R-I School District Eldon, Missouri:

#### Report on Compliance for Each Major Federal Program

We have audited the Eldon R-I School District's (the "District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2018. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

#### Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control, or a combination of deficiencies, in internal control over compliance of the timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Graves and Associates, CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 16, 2018

#### ELDON R-I SCHOOL DISTRICT SCHEDULE OF FINDINGS 2 CFR SECTION 200.515 FOR THE YEAR ENDED JUNE 30, 2018

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS

#### Financial Statements

Internal Control Over Financial Reporting (GAGAS):       No         - Material weakness(es) identified?       Yes         - Noncompliance material to financial statements noted (GAGAS)?       No <i>Federal Awards</i> No         Frederal Awards       No         Internal Control Over Major Programs:       No         - Material weakness(es) reported?       No         - Significant deficiency(ies) reported?       No         - Significant deficiency       Passed Throught Agriculater         - S	Type of Financial Statement Opinion:	Unmodified
<ul> <li>Significant deficiency(ies) reported?</li> <li>Noncompliance material to financial statements noted (GAGAS)?</li> <li><i>Federal Awards</i></li> <li>Internal Control Over Major Programs:</li> <li>Material weakness(es) reported?</li> <li>No</li> <li>Significant deficiency(ies) reported?</li> <li>No</li> <li>Type of Opinion On Compliance for Major Programs:</li> <li>Unmodified</li> <li>Are there any reportable findings under 2 CFR Section 200.516(a)?</li> <li>Identification of Major Programs:</li> <li><u>CFDA Number (s)</u></li> <li>Name of Federal Program or Cluster U.S. Department of Education and the U.S. Department of Agriculture</li> <li>Passed Through the Missouri Department of Elementary and Secondary Education</li> <li>84.010 10.555/10.559</li> <li>Title I Child Nutrition Cluster</li> <li>Dollar Threshold: Type A/B Programs</li> <li>Type A: &gt;\$750,000</li> </ul>	Internal Control Over Financial Reporting (GAGAS):	
noted (GAGAS)?NoFederal AwardsNoInternal Control Over Major Programs:No- Material weakness(es) reported?No- Significant deficiency(ies) reported?NoType of Opinion On Compliance for Major Programs:UnmodifiedAre there any reportable findings under 2 CFR Section 200.516(a)?NoIdentification of Major Programs:Name of Federal Program or Cluster U.S. Department of Education and the U.S. Department of Education and the U.S. Department of Agriculture84.010 10.553/10.555/10.559Title I Child Nutrition ClusterDollar Threshold: Type A/B ProgramsType A: >\$750,000	- Significant deficiency(ies) reported?	
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84.010Title I10.553/10.555/10.559Child Nutrition ClusterDollar Threshold: Type A/B ProgramsType A: >\$750,000	<u>CFDA Number (s)</u>	U.S. Department of Education and the U.S.
10.553/10.555/10.559Child Nutrition ClusterDollar Threshold: Type A/B ProgramsType A: >\$750,000		• •
	Dollar Threshold: Type A/B Programs	
Low Risk Auditee under 2 CFR Section 200.520? No		No

#### ELDON R-I SCHOOL DISTRICT SCHEDULE OF FINDINGS 2 CFR SECTION 200.515 FOR THE YEAR ENDED JUNE 30, 2018

#### SECTION II - FINANCIAL STATEMENTS FINDINGS

#### SIGNIFICANT DEFICIENCIES

#### 2018-001: Segregation of Duties (Resubmitted)

Condition: As in many smaller to medium-sized organizations, it is difficult to obtain proper segregation of duties due to the limited number of employees.

Criteria: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction. The District has mitigating controls in place, but it is not possible to have segregation in all areas.

Effect: Due to the limited number of employees, the District might not prevent, or detect and correct misstatements on a timely basis in the normal performance of duties.

Recommendation: We recognize that because of limited resources and personnel, management may not be able to achieve a proper segregation of duties. However, professional standards require that we bring this lack of segregation of duties to your attention. We recommend management continue to review these processes accordingly to optimize the functionality of internal controls.

Response: The District recognizes that the limited number of employees prohibits proper segregation of duties in all areas. The District will continue to review these processes accordingly to optimize the functionality of internal controls.

#### ELDON R-I SCHOOL DISTRICT SCHEDULE OF FINDINGS 2 CFR SECTION 200.515 FOR THE YEAR ENDED JUNE 30, 2018

#### SECTION II - FINANCIAL STATEMENTS FINDINGS (Continued)

#### SIGNIFICANT DEFICIENCIES (Continued)

#### 2018-002: Oversight of the Financial Reporting Process (Resubmitted)

Condition: The District's management is responsible for establishing and maintaining internal control over financial reporting and for the fair presentation of the financial statements and related note disclosures in conformity with *Governmental Accounting Standards*.

Criteria: The District has staff in place to carry out internal accounting and reporting. However, the District does not have accounting professionals with the knowledge, experience, and training to prepare financial statements in accordance with *Governmental Accounting Standards*.

Effect: The District relies on the external auditor to prepare the financial statements in accordance with *Governmental Accounting Standards*, in addition to the performance of the annual audit.

Recommendation: We recognize that the District may not have the resources to have an accounting professional on staff with the knowledge, experience, and training to prepare governmental financial statements in conformity with *Governmental Accounting Standards*. However, we recommend that management continue to increase their knowledge of financial reporting.

Response: The District does not have the resources to hire additional accounting personnel with the knowledge, experience, and training to prepare the financial statements in accordance with *Governmental Accounting Standards*. The District does, however, have staff with sufficient knowledge to understand and take responsibility for the basic financial statements.

#### SECTION III - FEDERAL AWARD FINDINGS

No matters were reported.

Home of the Mustangs

Est. 1907

**Eldon School District** 

Matt Davis, Superintendent

**Rigor - Relevance - Relationships** 

CORRECTIVE ACTION PLAN November 16, 2018

#### U.S. DEPARTMENT OF EDUCATION AND U.S. DEPARTMENT OF AGRICULTURE

The Eldon School District respectfully submits the following corrective action plan for the year ended June 30, 2018.

Contact Information for the individual responsible for the corrective action:

Mr. Matt Davis, Superintendent 112 S. Pine Street Eldon, MO 65026

Independent Public Accounting Firm: Graves and Associates, CPAs, LLC 3702 West Truman Blvd, Suite 213 Jefferson City, MO 65109

Audit Period: Year ended June 30, 2018

The findings from the Schedule of Findings and Responses are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

#### CORRECTIVE ACTION PLAN (Continued) November 16, 2018

#### FINDINGS – FINANCIAL STATEMENT AUDIT

#### SIGNIFICANT DEFICIENCIES

#### 2018-001: Segregation of Duties (Resubmitted)

Condition: As in many smaller to medium-sized organizations, it is difficult to obtain proper segregation of duties due to the limited number of employees.

Criteria: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction. The District has mitigating controls in place, but it is not possible to have segregation in all areas.

Effect: Due to the limited number of employees, the District might not prevent, or detect and correct misstatements on a timely basis in the normal performance of duties.

Recommendation: We recognize that because of limited resources and personnel, management may not be able to achieve a proper segregation of duties. However, professional standards require that we bring this lack of segregation of duties to your attention. We recommend management continue to review these processes accordingly to optimize the functionality of internal controls.

Response: The District recognizes that the limited number of employees prohibits proper segregation of duties in all areas. The District will continue to review these processes accordingly to optimize the functionality of internal controls.

Completion Date: Not Applicable

#### CORRECTIVE ACTION PLAN (Continued) November 16, 2018

#### SECTION II - FINANCIAL STATEMENTS FINDINGS (Continued)

#### SIGNIFICANT DEFICIENCIES (Continued)

#### 2018-002: Oversight of the Financial Reporting Process (Resubmitted)

Condition: The District's management is responsible for establishing and maintaining internal control over financial reporting and for the fair presentation of the financial statements and related note disclosures in conformity with *Governmental Accounting Standards*.

Criteria: The District has staff in place to carry out internal accounting and reporting. However, the District does not have accounting professionals with the knowledge, experience, and training to prepare financial statements in accordance with *Governmental Accounting Standards*.

Effect: The District relies on the external auditor to prepare the financial statements in accordance with *Governmental Accounting Standards*, in addition to the performance of the annual audit.

Recommendation: We recognize that the District may not have the resources to have an accounting professional on staff with the knowledge, experience, and training to prepare governmental financial statements in conformity with *Governmental Accounting Standards*. However, we recommend that management continue to increase their knowledge of financial reporting.

Response: The District does not have the resources to hire additional accounting personnel with the knowledge, experience, and training to prepare the financial statements in accordance with *Governmental Accounting Standards*. The District does, however, have staff with sufficient knowledge to understand and take responsibility for the basic financial statements.

Completion Date: Not Applicable

Sincerely,

Math Daw

Mr. Matt Davis, Superintendent Eldon R-I School District

# SUPPLEMENTARY STATE INFORMATION

## STATE COMPLIANCE SECTION



3702 West Truman Blvd, Suite 213 Jefferson City, MO 65109

Phone: (573) 893-7700 Fax: (573) 893-6649 Web: gravescpas.com

#### INDEPENDENT ACCOUNTANT'S REPORT ON MANAGEMENT'S ASSERTIONS ABOUT COMPLIANCE WITH SPECIFIED REQUIREMENTS OF MISSOURI LAWS AND REGULATIONS

To the Board of Education of Eldon R-I School District Eldon, Missouri:

We have examined management's assertion that the Eldon R-I School District (the "District") complied with the requirements of Missouri laws and regulations regarding budgetary and disbursement procedures; accurate disclosure by attendance records of average daily attendance, resident membership on the last Wednesday of September and the number of students eligible to receive free and reduced price lunches on the last Wednesday of January; and accurate disclosure by pupil transportation records of the average daily transportation of pupils eligible and ineligible for state aid, the number of miles eligible and ineligible for state aid and the allowable costs for pupil transportation during the year ended June 30, 2018. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on management's assertions about the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects with the aforementioned requirements during the year ended June 30, 2018.

This report is intended solely for the information and use of the Board of Education, management, and the Missouri Department of Elementary and Secondary Education and is not intended to be and should not be used by anyone other than these specified parties.

Graves and Associates. CPAS, LLC

GRAVES AND ASSOCIATES, CPAs, LLC Jefferson City, Missouri

November 16, 2018

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#### ELDON R-I SCHOOL DISTRICT SCHEDULE OF SELECTED STATISTICS FOR THE YEAR ENDED JUNE 30, 2018

#### 1. Calendar (Sections 160.041 and 171.031, RSMo)

A. Standard day length (SDL) – The total number of hours between the starting time of the first class and the dismissal time of the last class, minus the time allowed for lunch and one passing time, and minus Channel One time. Reported with 4 decimal places.

Kindergarten – A.M.	SDL	Grades	1-6	6.7500 SDL
Kindergarten – P.M.	SDL	Grades	7-8	6.5000 SDL
Kindergarten – Full-day	6.7500 SDL	Grades	9-12	6.6000 SDL

B. The number of actual calendar hours classes were in session and pupils were under the direction of teachers during this school year was as follows:

Kindergarten – A.M.	Hours	Grades	1-6	1,131.68 Hours
Kindergarten – P.M.	Hours	Grades	7-8	1,086.90 Hours
Kindergarten – Full-day	1,131.68 Hours	Grades	9-12	1,106.80 Hours

C. The number of days classes were in session and pupils were under the direction of teachers during this school year was as follows:

Kindergarten – A.M.	Days	Grades	1-6	<u>173</u> Days
Kindergarten – P.M.	Days	Grades	7-8	173 Days
Kindergarten – Full-day	<u>173</u> Days	Grades	9-12	173 Days

#### 2. Average Daily Attendance (ADA)

Regular Ter	m	Full-time/ Part-time	Remedial	Total
Kindergarte	n - A.M.			
Kindergarte	n - P.M.			
Kindergarte	n-Full-Day	107.56	0.00	107.56
Grades	1-6	804.16	0.00	804.16
Grades	7-8	281.58	0.00	281.58
Grades	9-12	497.21	2.62	499.83
Subtotal Reg	gular Term	1,690.51	2.62	1,693.13
			Resident	Total
Summer Sch Subtotal	1001		67.81	67.81
Total Regular Term Plus Summer School ADA				1,760.94

#### ELDON R-I SCHOOL DISTRICT SCHEDULE OF SELECTED STATISTICS FOR THE YEAR ENDED JUNE 30, 2018

3. September Membership

Full-Time	
&	
Part-Time	Total
1,805 &	
3.77	1,808.77
	& Part-Time 1,805 &

4. Free and Reduced Priced Lunch FTE Count (Section 163.011(6), RSMo)

		Full-Time		
		&		
		Part-Time	Deseg In	Total
State FTE Total	Free	894.89	-	894.89
	Reduced	167.00		167.00
	Total	1,061.89		1,061.89

#### 5. Finance

A. As required by Section 162.401, RSMo, a bond was purchased for the District's treasurer in the total amount of \$50,000

True

True

True

True

True

True

\$48,726

- B. The District's deposits were secured during the year as required by Section 110.010 and 110.020, RSMo.
- C. The District maintained a separate bank account for the Debt Service Fund in accordance with Section 165.011, RSMo.
- D. Salaries reported for educators in the October Core Data cycle are supported by payroll/contract records.
- E. If a \$162,326 or 7% x SAT x WADA transfer was made in excess of adjusted expenditures, the Board approve a resolution to make the transfer, which identified the specific projects to be funded by the transfer and an expected expenditure date for the projects to be undertaken.
- F. The District published a summary of the prior year's audit report within thirty days of the receipt of the audit pursuant to Section 165.12 1, RSMo.
- G. The District has a professional development committee plan adopted by the Board with the professional development committee plan identifying the expenditure of seventy-five (75%) of one percent (1%) of the current year formula apportionment.

H. The amount spent for approved professional development committee plan activities was:

#### ELDON R-I SCHOOL DISTRICT SCHEDULE OF SELECTED STATISTICS FOR THE YEAR ENDED JUNE 30, 2018

- 6. Transportation (Section 163.161, RSMo)
  - A. The school transportation allowable costs substantially conform to 5 CSR 30-261.040, Allowable Costs for State Transportation Aid.
  - B. The District's school transportation ridership records are so maintained as to accurately disclose in all material respects the average number of regular riders transported.
  - C. Based on the ridership records, the average number of students (non-disabled K-12, K-12 students with disabilities and career education) transported on a regular basis (ADT) was:

•	Eligible ADT	#	1,488.5
•	Ineligible ADT	#	52.0

D. The District's transportation odometer mileage records are so maintained as to accurately disclose in all material respects the eligible and ineligible mileage for the year.

E. Actual odometer records show the total district-operated <u>and</u> contracted mileage for the year was: # 253,559

Of this total, the eligible non-disabled and students with disabilities route miles and the ineligible non-route and disapproved miles (combined) was:

• Eligible Miles # 177,905

True

True

True

- Ineligible Miles (Non-Route/Disapproved) # 75,654
- F. Number of days the District operated the school transportation system during the regular school year. 173